

KAREN P. HEWITT
United States Attorney
SANDRA B. RIGGS
Special Assistant U.S. Attorney
Attorney No. SrA5500943
Office of the U.S. Attorney
880 Front Street, Room 6293
San Diego, California 92101-8893
Telephone: (619) 557-6958
Facsimile: (619) 557-5004
Email: sandra.riggs2@usdoj.gov

Attorneys for the Plaintiff

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

THE UNITED STATES OF AMERICA,

Plaintiff,

v.

1.55 ACRES OF LAND, MORE OR LESS,
SITUATE IN SAN DIEGO COUNTY,
STATE OF CALIFORNIA; AND KUNWAR S.
KUMAR, NAOMI ASCHNER, ET AL.

Defendants.

Case No.: 08cv1262-WQH (NLS)

EX PARTE APPLICATION
FOR IMMEDIATE DELIVERY
OF POSSESSION
[40 U.S.C. §3114]

COMES NOW the Plaintiff, the United States of America, and applies, ex parte, for an order requiring all defendants to this action and any and all persons in possession or control of the property described in the Complaint and Declaration of Taking filed herein to surrender possession of said property, to the extent of the estate condemned, to the Plaintiff.

I

INTRODUCTION

Plaintiff, the United States of America ("United States"), hereby files this memorandum in support of its motion for an order for delivery of possession. The United States is requesting possession to the extent of the estate condemned, a perpetual and assignable easement and right-of-way described in Schedule E of the Complaint in Condemnation, over and across the land described in Schedule C of

1 said Complaint (herein "Easement"). This Easement to construct, operate, maintain, alter and replace
 2 a road and appurtenances thereto, together with the right to trim or remove any vegetative or structural
 3 obstacles that interfere with the right-of-way, is a necessary step in implementing the congressional
 4 directive to secure the border between the United States and Mexico. Accordingly, the United States
 5 respectfully requests this Court to immediately enter an Order of Possession.

6 II

7 FACTS

8 Pursuant to the Declaration of Taking Act, 40 U.S.C. § 3114, and Rule 71.1 (formerly Rule 71A)
 9 of the Federal Rules of Civil Procedure, the United States filed a complaint and declaration of taking
 10 on July 14, 2008, to acquire the Easement. On July 29, 2008, the United States deposited with the Clerk
 11 of the Court a check representing the estimated just compensation. The Easement taken is subject to
 12 minerals and rights appurtenant thereto, and to existing easements for public roads, highways, public
 13 utilities, railroads and pipelines; and reserves to the owners, their successors and assigns, the right to use
 14 the surface of such land as access to their adjoining land or for any other use consistent with its use as
 15 a road. See Declaration of Taking, Schedule "E").

16 Funding for the Easement sought in this action was appropriated by the 2007 Department of
 17 Homeland Security Appropriations Act. Declaration of Taking, Schedule "A;" see Pub. L. 109-295,
 18 Title II, 120 Stat. 1355 (2006) (appropriating funds). The United States has deposited \$14,921.00 as
 19 estimated just compensation.

20 III

21 ARGUMENT

22 A. Because It Has Acquired this Property Under the Declaration 23 of Taking Act, the United States Is Entitled to Immediate Possession

24 The United States initiated this case by filing a declaration of taking and depositing estimated
 25 just compensation into the registry of the Court, as required by the Declaration of Taking Act ("Act"),
 26 40 U.S.C. § 3114 (formerly 40 U.S.C. §258a). The filing and deposit immediately vest title to the estate
 27 condemned in the subject property in the United States. See 40 U.S.C. § 3114 (b)(1). The Act
 28 specifically provides that upon the filing of the declaration of taking, "the court may fix the time within

1 which, and the terms on which, the parties in possession shall be required to surrender possession to the
 2 petitioner” 40 U.S.C. § 3114(d)(1).

3 The purpose of the Declaration of Taking Act is to give the government immediate possession
 4 of the property and give the owner immediate compensation, in the form of estimated compensation, in
 5 return for title to the land. United States v. Miller, 317 U.S. 369 (1943). As the Court explained:

6 The purpose of the statute is twofold. First, to give the Government immediate
 7 possession of the property and to relieve it of the burden of interest Secondly, to
 8 give the former owner, if his title is clear, immediate cash compensation to the extent of
 the Government’s estimate of the value of the property.

9 Id. at 381 (emphasis added). The transfer of title is immediate upon the filing of the declaration and
 10 deposit of estimated just compensation. See, e.g., Catlin v. United States, 324 U.S. 229, 238 (1945)
 11 (holding that a landowner may not delay or prevent the vesting of title by an interlocutory appeal);
 12 United States v. 191.07 Acres of Land, 482 F.3d 1132, 1136 (9th Cir. 2007)(noting that “title and right
 13 to possession vest immediately” upon United States’ filing of the declaration and deposit of funds).

14 The Supreme Court reaffirmed that the Declaration of Taking Act immediately confers to the
 15 United States title and a right to possession of the property in Kirby Forest Industries, Inc. v. United
 16 States, 467 U.S. 1 (1984). There it reviewed the methods by which the United States may appropriate
 17 property, primarily comparing use of a declaration of taking with a “straight-condemnation” proceeding.
 18 Id. at 3-5. In a “straight-condemnation” the United States only files a complaint in condemnation and
 19 only acquires title after the determination and payment of just compensation.

20 In contrast, the Court noted that the Declaration of Taking Act is “[a] more expeditious
 21 procedure” Id. The Court held that upon the filing of a declaration of taking and deposit of
 22 estimated just compensation, “[t]itle and right to possession thereupon vest immediately in the United
 23 States.” Id. at 5. It later explained, in further distinguishing a “straight-condemnation” case from one
 24 brought under 40 U.S.C. § 3114, that the adoption of the Declaration of Taking Act was “for the purpose
 25 of affording the Government the option of peremptorily appropriating land prior to final judgment,
 26 thereby permitting immediate occupancy” Id. at 12. Finally, as more recently stated in Narramore
 27 v. United States, 960 F.2d 1048, 1050 (Fed Cir. 1992), Congress enacted the Declaration of Taking Act
 28 “[t]o give the Federal Government immediate possession of condemned property and to avoid delays

1 in federal construction projects.” Id. Accordingly, because the United States has acquired the property
 2 at issue under the Declaration of Taking Act, the United States is entitled to immediate possession of
 3 the property. See Miller, 317 U.S. at 381; Kirby Forest Indus., 467 U.S. at 5, 12; Schneider v. County
 4 of San Diego, 285 F.3d 784, 792 (9th Cir. 2002)(observing that the Declaration of Taking Act enables
 5 the United States to “exercise quickly its power of eminent domain . . .”).

6 B. The Ninth Circuit Has Specifically Approved Entry of Ex Parte Orders
 7 of Possession for Property Acquired Under the Declaration of Taking Act

8 The Ninth Circuit has specifically approved entry of ex parte orders of possession of the estate
 9 taken. In United States v. 0.95 Acres of Land, 994 F.2d 696 (9th Cir. 1993), the United States had filed
 10 a declaration of taking and deposited estimated just compensation in order to acquire privately owned
 11 roads adjacent to a national forest. Id. at 697. An ex parte order of possession was granted. The
 12 landowners then moved to vacate the declaration of taking and order of possession, based on the
 13 government’s non-compliance with the National Environmental Policy Act (“NEPA”). The district court
 14 granted the landowners’ motion and the government appealed. The Ninth Circuit reversed, holding that
 15 non-compliance with NEPA was not a defense to a taking. Id. at 699. In so holding, the appellate court
 16 specifically recited the procedure to be followed in granting an order of possession:

17 In this type of condemnation proceeding, the United States files a declaration of
 18 taking in the district court pursuant to the Declaration of Taking Act, 40 U.S.C. 258a et
 19 seq., and deposits funds with the district court. The district court may then enter an ex
 20 parte order of possession. At approximately the same time, the United States files a
 complaint The private property owner may now answer. The decision of the trial
 court that the United States has the right to possession of the property under a declaration
 of taking is not a final, appealable decision.

21 994 F.2d at 698 (citing Catlin, 324 U.S. at 232) (emphasis added). Thus, the Ninth Circuit in this 1993
 22 opinion described as an appropriate procedure the entry of an ex parte order of possession.

23 Here, in keeping with the decision in 0.95 Acres of Land, the Court should similarly grant the
 24 United States an ex parte order of possession.

25 Furthermore, the landowners may continue to use the property during this time, so long as that
 26 use does not interfere with the United States’ Easement to construct, operate, maintain, alter and replace
 27 a road and appurtenances upon it.

28 Based upon these facts and the case law, it is proper for this Court to grant possession to the

1 United States.

2 C. The United States Needs Immediate Possession in Order to Meet the Congressional
3 Directive to Construct Fencing by December 31, 2008.

4 The United States needs immediate possession of a the Easement in, over and across the subject
5 property in order to meet the congressional directive to construct fencing and related infrastructure along
6 the southwest border by December 31, 2008. Consolidated Appropriations Act, 2008, Pub. L. 110-161,
7 121 Stat. 1844 (2007) (amending section 102 of the Illegal Immigration Reform and Immigrant
8 Responsibility Act of 1996). Signed into law on December 26, 2007, the 2008 Consolidated
9 Appropriations Act directs the Secretary of Homeland Security to “identify [locations] along the
10 southwest border where fencing would . . . most effective[ly] deter[] smugglers and aliens attempting
11 to gain illegal entry into the United States . . .” Id. The 2008 appropriation further directs the Secretary
12 to complete construction of fencing in these locations “not later than December 31, 2008.” Id.

13 The United States requires the Easement in, over and across the subject property in order to
14 locate, construct, operate, maintain, alter and replace a road and appurtenances thereto needed to comply
15 with Congress’ directive. Affidavit in Support of Motion for Immediate Possession, attached; see
16 Consolidated Appropriations Act, 2008, Pub. L. 110-161, 121 Stat. 1844 (establishing construction
17 deadline for fence and related infrastructure); 2007 Department of Homeland Security Appropriations
18 Act, Pub. L. 109-295, Title II, 120 Stat. 1355 (appropriating funds for current taking). As a result,
19 acquiring immediate possession of the Easement in, over and across the property for the United States
20 is a necessary step toward meeting the construction deadline established by Congress. Because of the
21 United States’ demonstrated need for immediate access, this Court should grant immediate possession
22 of the Easement in, over and across subject property.

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IV.

CONCLUSION

Based on the foregoing, the United States of America submits that it is entitled to entry of an order of immediate possession as requested in its motion.

DATED: August 19, 2008

Respectfully submitted,

KAREN P. HEWITT
United States Attorney

s/ Sandra B. Riggs

SANDRA B. RIGGS
Special Assistant U.S. Attorney
Attorneys for Plaintiff

1 KAREN P. HEWITT
United States Attorney
2 SANDRA B. RIGGS
Attorney No. srA5500943
3 Special Assistant U.S. Attorney
Office of the U.S. Attorney
4 880 Front Street, Room 6293
San Diego, California 92101-8893
5 Telephone: (619) 557-6958
Facsimile: (619) 557-5004
6 Email: Sandra.Riggs2@usdoj.gov
Attorneys for the Plaintiff
7

8 UNITED STATES DISTRICT COURT
9 SOUTHERN DISTRICT OF CALIFORNIA

10 THE UNITED STATES OF AMERICA,

11 Plaintiff,

12 v.

13 1.55 ACRES OF LAND, MORE OR LESS,
14 SITUATE IN SAN DIEGO COUNTY, STATE OF
CALIFORNIA; AND KUNWAR S. KUMAR
15 AND NAOMI ASCHNER, ET AL.

16 Defendants.
17

Case No.: 08cv1262-WQH (NLS)

CERTIFICATE OF SERVICE

18 IT IS HEREBY CERTIFIED THAT:

19 I, the undersigned, am a citizen of the United States and am at least eighteen years of age. My
20 business address is 880 Front Street, Room 6293, San Diego, California 92101-8893.

21 I am not a party to the above-entitled action. I have caused service of:

22 - EX PARTE APPLICATION FOR IMMEDIATE DELIVERY OF POSSESSION
23 -AFFIDAVIT IN SUPPORT OF MOTION FOR IMMEDIATE POSSESSION TO
CONSTRUCT

24 on the following parties by electronically filing the foregoing with the Clerk of the District Court using
its ECF System, which electronically notifies them.

25 n/a

26 I hereby certify that I have caused to be mailed the foregoing, by the United States Postal Service,
27 to the following non-ECF participant on this case:

28 -see attached service list

1 the last known address, at which place there is delivery service of mail from the United States Postal
2 Service.

3 I declare under penalty of perjury that the foregoing is true and correct.

4 Executed on August 19, 2008.

5 
6 Tricia R. Lamb

NAMES AND ADDRESSES OF INTERESTED PARTIES

Naomi Aschner

P.O. Box 459

Tecate, California 91980

or

c/o Craig Sherman, Esq.

1901 First Avenue, Suite 335

San Diego, California 92101

Kunwar S. Kumar

240 W. 14th Street, Apartment 5

New York, New York 10011-7218

San Diego Rural Fire Protection District Community

Facilities District No. 04-1

14145 Highway 94

Jamul, CA 91935

TAXATION AUTHORITY:

County of San Diego Assessor's Office

1600 Pacific Highway

Room 103

San Diego, CA 92101-2429

)
)
) AFFIDAVIT IN SUPPORT OF MOTION
)
) FOR IMMEDIATE POSSESSION TO
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) CONSTRUCT
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) CIVIL NO 08cv1262-WQH (NLS)
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2. The United States has a vital interest in controlling its international borders. As part of the ongoing effort to secure the borders and reduce illegal immigration, Congress has ordered the construction of various types of fencing, additional physical barriers, roads, lighting, cameras, sensors and related infrastructure along the United States' southwestern border. Illegal Immigration Reform and Immigrant Responsibility Act of 1996 ("IIRIRA"), Public Law 104-208, Div. C, 110 Stat. 3009-546, 3009-554 (Sept. 30, 1996) (2000), codified as amended by the REAL ID Act of 2005,


Public Law 109-13, Div. B, 119 Stat. 231, 302, 306 (May 11, 2005) , the Secure Fence Act of 2006, Public Law 109-367, § 3, 120 Stat. 2638 (Oct. 26, 2006), and the 2008 Consolidated Appropriations Act, Public Law 110-161, Div. E, Title V, § 564 (Dec. 26, 2007), at 8 U.S.C. § 1103 and note.

3. In addition, Section 102(b) of IIRIRA directs the Secretary of Homeland Security to identify locations where such infrastructure would be most practical and effective in deterring smuggling and illegal entry and to complete construction in those locations no later than December 31, 2008.

4. My agency has determined that the subject property is an appropriate location for construction of fence and related infrastructure. The United States requires immediate access to the subject land so that it can begin the construction. Immediate access to the subject land will assist the United States in accomplishing the congressional mandate to construct fencing no later than December 31, 2008, as set forth in Section 102(b) of IIRIRA.

5. The United States has awarded or is in the process of awarding task orders and issuing notices to proceed with material acquisition, fabrication and all other activities that do not require access to the property. Notice to proceed with construction of fence and related infrastructure is pending availability of this subject land. Thus, if possession is not granted immediately, the United States may incur significant monetary damages arising from delayed start of construction in addition to jeopardizing the December 31, 2008 completion date mandated by Congress in Section 102(b) of IIRIRA.

I declare, pursuant to 28 U.S.C. § 1746, that the above information is true and correct to the best of my knowledge, information, and belief, under penalty of perjury. I further declare that this Declaration was executed on this on this 27th day of May, 2008, in Washington, D.C.

A handwritten signature in black ink, appearing to read 'Gephart', with a horizontal line underneath it.

Gregory A. Gephart